



BRIDGEWATER TOWN COUNCIL

Tuesday, January 21, 2020

7:30 p.m.

Academy Building

66 Central Square

Council Chamber, Room 203

Bridgewater MA

MEETING AGENDA

A. APPROVAL OF MINUTES FROM PREVIOUS MEETINGS

- a) January 7, 2020

B. ANNOUNCEMENTS FROM THE PRESIDENT

C. PROCLAMATIONS

D. CITIZEN OPEN FORUM

E. APPOINTMENTS

- a) Guillaume Dougados – Board of Health

F. HEARINGS - *None*

G. LICENSE TRANSACTIONS - *None*

H. PRESENTATIONS

- a) Community Preservation Committee Update
- b) Legislative Process for Zoning Codification – *Jennifer Burke, Community & Economic Development Director*

I. TOWN MANAGER'S REPORT

- a) Mitchell School Update (*Standing Item*)
- b) Requests for Updates:
 - 1. Skips Liquor
 - 2. McElwain Project
 - 3. Paid Parking Program
- c) Town Hall Status
 - 1. Work with Consultant
 - 2. Inclusion on National Register of Historic Places
 - 3. Clearing the Second Floor
- d) Plans for moving Fire Station #1
- e) Ongoing Traffic Circulation Work – Town Council Role
- f) Progress on Vacant Lot Cleanup(s)
- g) Items for Next Meeting:

J. DISCUSSIONS

- a) Charter Review Committee – Moving Forward (*President Gallagher*)
- b) District 6 Vacancy Appointment Voting Procedure (*Councilor Colombotos*)
- c) Plan for Memorial Building Renovations (*Councilor Colombotos*)

K. COMMITTEE REPORTS

L. LEGISLATION FOR ACTION

- a) Order O-FY20-038: Contract Ratification – AFSCME
At their meeting held 12/17/19 the Budget & Finance Committee voted 3-0 to recommend approval. On 1/13/20 the Finance Committee voted 5-0 to recommend approval. This measure may be finally considered this evening.
- b) Order O-FY20-039: Contract Ratification – Library
At their meeting held 12/17/19 the Budget & Finance Committee voted 3-0 to recommend approval. On 1/13/20 the Finance Committee voted 6-0 to recommend approval. This measure may be finally considered this evening
- c) Order O-FY20-040: Transfer Order - Funding of AFSCME Contractual Settlement
At their meeting held 12/17/19 the Budget & Finance Committee voted 3-0 to recommend approval. On 1/13/20 the Finance Committee voted 6-0 to recommend approval. This measure may be finally considered this evening

RECEIVED
TOWN CLERK'S OFFICE
BRIDGEWATER, MA.
2020 JAN 16 A 11:49

- d) Order O-FY20-041: Transfer Order - Funding of Library Contractual Settlement
At their meeting held 12/17/19 the Budget & Finance Committee voted 3-0 to recommend approval. On 1/13/20 the Finance Committee voted 6-0 to recommend approval. This measure may be finally considered this evening
- e) Order O-FY20-042: Transfer Order - Funding of Non-Union Employees
At their meeting held 12/17/19 the Budget & Finance Committee voted 3-0 to recommend approval. On 1/13/20 the Finance Committee voted 6-0 to recommend approval. This measure may be finally considered this evening
- f) Order O-FY20-044: Acceptance of Non-Recurring Revenue to Capital
On 1/13/20 the Finance Committee voted 6-0 to recommend approval. The Budget & Finance Committee meet 1/21/20 and will provide their disposition to the full Council. This measure may be finally considered this evening pending a disposition from the Budget & Finance Committee.
- g) Petition P-2020-003: Presidential Primary Warrant
- h) Resolution R-FY20-005: FY2021 Budget Resolution
On 1/13/20 the Finance Committee voted 6-0 to recommend approval of proposed amended document. The Budget & Finance Committee meet 1/21/20 and will provide their disposition to the full Council. This measure may be finally considered this evening pending a disposition from the Budget & Finance Committee.
- i) Resolution R-FY20-007: Amend September 2020 Town Council Meeting Date
This measure was not referred to any committee. 14 days has elapsed per Section XVIII of the Council Rules and Procedures, therefore may be finally considered this evening.

M. OLD BUSINESS - None

N. NEW BUSINESS

- a) Ordinance D-FY20-007: Zoning Ordinance - Adoption of Codified Zoning Ordinances (*Councilors Colombotos and Losche*)

O. CITIZEN COMMENTS

P. COUNCIL COMMENTS

Q. EXECUTIVE SESSION

R. ADJOURNMENT



Bridgewater Town Council

In Town Council, Tuesday, January 21, 2020

Council Order: O-FY20-038

Introduced By: Town Manager
Date Introduced: December 3, 2019
First Reading: December 3, 2019
Second Reading: January 21, 2020
Amendments Adopted:
Third Reading:
Date Adopted:
Date Effective:

Order O-FY20-038

CONTRACT RATIFICATION - AFSCME

ORDERED, Pursuant to Section 4-2 (15) of the Bridgewater Home Rule Charter, that the Town Council assembled vote to approve the negotiated Memorandum of Agreement covering July 1, 2018 through June 30, 2020 with the AFSCME COUNCIL 93, LOCAL 1700 members.

Explanation:

The Town Manager negotiated an agreement with the AFSCME members. An affirmative vote of the Council will approve the contract as presented. A transfer request will fund the appropriation thereof

Committee Referrals and Dispositions:

Referral(s)	Disposition(s)
<ul style="list-style-type: none">Budget & Finance CommitteeFinance Committee	<ul style="list-style-type: none">12/17/19: Vote 3-0 recommend approval1/13/2020: Vote 5-0 recommend approval.



Bridgewater Town Council

In Town Council, Tuesday, January 21, 2020

Council Order: O-FY20-039

Introduced By: Town Manager
Date Introduced: December 3, 2019
First Reading: December 3, 2019
Second Reading: January 21, 2020
Amendments Adopted:
Third Reading:
Date Adopted:
Date Effective:

Order O-FY20-039

CONTRACT RATIFICATION - LIBRARY

ORDERED, pursuant to Section 4-2 (15) of the Bridgewater Home Rule Charter, that the Town Council assembled vote to approve the negotiated Memorandum of Agreement covering July 1, 2018 through June 30, 2021 with the Bridgewater Public Library Staff Association, MLSA, AFT-MA.

Explanation:

The Town Manager negotiated an agreement with the Bridgewater Public Library Staff Association. An affirmative vote of the Council will approve the contract as presented. A transfer request will fund the appropriation thereof.

Committee Referrals and Dispositions:

Referral(s)	Disposition(s)
<ul style="list-style-type: none">Budget & Finance CommitteeFinance Committee	<ul style="list-style-type: none">12/17/19: Vote 3-0 recommend approval1/13/2020: Vote 6-0 recommend approval.



Bridgewater Town Council

In Town Council, Tuesday, January 21, 2020

Council Order: O-FY20-040

Introduced By: Town Manager
 Date Introduced: December 3, 2019
 First Reading: December 3, 2019
 Second Reading: January 21, 2020
 Amendments Adopted:
 Third Reading:
 Date Adopted:
 Date Effective:

Order O-FY20-040

TRANSFER ORDER - FUNDING OF AFSCME CONTRACTUAL SETTLEMENT

ORDERED, pursuant to Section 6-4 of the Town of Bridgewater Charter, that the Town Council of Bridgewater, Massachusetts in Town Council assembled vote to appropriate and transfer from below schedule Source of Funds to below scheduled of Use of Funds \$57,028.47.

SOURCES OF FUNDING				Amount
0100-322000	OVERLAY SURPLUS			\$ 16,287.91
09145170-517013	FMLA MA TOWN SHARE			\$ 8,732.52
6100-359000	RETAINED EARNINGS			\$ 15,631.40
6200-359000	RETAINED EARNINGS			\$ 16,376.64
				\$ 57,028.47
USES OF FUNDING		FY19 Retro	FY20 Budget Adj	Amount
420 HIGHWAY	SALARIES & WAGES	\$ 11,177.80	\$ 11,978.47	\$ 23,156.27
6100 SEWER	SALARIES & WAGES	\$ 7,691.36	\$ 7,940.04	\$ 15,631.40
6200 WATER	SALARIES & WAGES	\$ 7,543.71	\$ 8,832.93	\$ 16,376.64
630 RECREATION	SALARIES & WAGES	\$ 928.51	\$ 935.65	\$ 1,864.16
				\$ 57,028.47

Explanation:

Funding of AFSCME Union Contract

Committee Referrals and Dispositions:

Referral(s)	Disposition(s)
<ul style="list-style-type: none"> Budget & Finance Committee Finance Committee 	<ul style="list-style-type: none"> 12/17/19: Vote 3-0 recommend approval 1/13/2020: Vote 6-0 recommend approval.

ROLL CALL VOTE – REQUIRES MAJORITY OF THOSE PRESENT AND VOTING.



Bridgewater Town Council

In Town Council, Tuesday, January 21, 2020

Council Order: O-FY20-041

Introduced By: Town Manager
 Date Introduced: December 3, 2019
 First Reading: December 3, 2019
 Second Reading: January 21, 2020
 Amendments Adopted:
 Third Reading:
 Date Adopted:
 Date Effective:

Order O-FY20-041

TRANSFER ORDER - FUNDING OF LIBRARY CONTRACTUAL SETTLEMENT

ORDERED, pursuant to Section 6-4 of the Town of Bridgewater Charter, that the Town Council of Bridgewater, Massachusetts in Town Council assembled vote to appropriate and transfer from below schedule Source of Funds to below schedule of Use of Funds \$27,753.51

SOURCES OF FUNDING				Amount
09145170-517013	FMLA MA TOWN SHARE			\$ 27,753.51
				\$ 27,753.51
USES OF FUNDING				Amount
		FY19 Retro	FY20 Budget Adj	
0610 LIBRARY	SALARIES & WAGES	\$ 7,765.59	\$ 17,187.92	\$ 24,953.51
0610 LIBRARY	SALARIES & WAGES - LONGEVITY	\$ 1,400.00	\$ 1,400.00	\$ 2,800.00
				\$ 27,753.51

Explanation:
Funding of Settlement of Library Union Contract

Committee Referrals and Dispositions:

Referral(s)	Disposition(s)
<ul style="list-style-type: none"> Budget & Finance Committee Finance Committee 	<ul style="list-style-type: none"> 12/17/19: Vote 3-0 recommend approval 1/13/2020: Vote 5-0 recommend approval.

ROLL CALL VOTE – REQUIRES MAJORITY OF THOSE PRESENT AND VOTING.



Bridgewater Town Council

In Town Council, Tuesday, January 21, 2020

Council Order: O-FY20-042

Introduced By: Town Manager
 Date Introduced: December 3, 2019
 First Reading: December 3, 2019
 Second Reading: January 21, 2020
 Amendments Adopted:
 Third Reading:
 Date Adopted:
 Date Effective:

Order O-FY20-042

TRANSFER ORDER - FUNDING OF NON-UNION EMPLOYEES

ORDERED, pursuant to Section 6-4 of the Town of Bridgewater Charter, that the Town Council of Bridgewater, Massachusetts in Town Council assembled vote to appropriate and transfer from below schedule Source of Funds to below schedule of Use of Funds \$9575.19

SOURCES OF FUNDING				Amount		
0100-322000	OVERLAY SURPLUS			\$ 9,319.10		
6200-359000	RETAINED EARNINGS			\$ 256.09		
				\$ 9,575.19		
USES OF FUNDING				FY19 Retro	FY20 Budget Adj	Amount
111 TOWN COUNCIL	SALARIES & WAGES	\$ 304.76	\$ -	\$ 304.76		
135 ACCOUNTING	SALARIES & WAGES	\$ 701.42	\$ 1,963.20	\$ 2,664.62		
123 TOWN MANAGER	SALARIES & WAGES	\$ 105.75	\$ -	\$ 105.75		
145 TREASURER	SALARIES & WAGES	\$ 296.51	\$ 502.66	\$ 799.17		
182 CED	SALARIES & WAGES	\$ 910.62	\$ 1,694.41	\$ 2,605.03		
292 ACO	SALARIES & WAGES	\$ 435.67	\$ 787.15	\$ 1,222.82		
450 WTR	SALARIES & WAGES	\$ 256.09	\$ -	\$ 256.09		
541 COUNCIL ON AGING	SALARIES & WAGES	\$ 242.80	\$ -	\$ 242.80		
543 VETERANS' AGENT	SALARIES & WAGES	\$ 566.09	\$ 808.06	\$ 1,374.15		
				\$ 9,575.19		

Explanation:

Funding of Non-Union Employees

Committee Referrals and Dispositions:

Referral(s)	Disposition(s)
<ul style="list-style-type: none"> Budget & Finance Committee Finance Committee 	<ul style="list-style-type: none"> 12/17/19: Vote 3-0 recommend approval 1/13/2020: Vote 6-0 recommend approval.

ROLL CALL VOTE – REQUIRES MAJORITY OF THOSE PRESENT AND VOTING.



Bridgewater Town Council

In Town Council, Tuesday, January 21, 2020

Council Order: O-FY20-044

Introduced By: Town Manager
Date Introduced: January 7, 2020
First Reading: January 7, 2020
Second Reading: January 21, 2020
Amendments Adopted:
Third Reading:
Date Adopted:
Date Effective:

Order O-FY20-044

ACCEPTANCE OF NON-RECURRING REVENUE TO CAPITAL

WHEREAS: Massachusetts General Laws, Chapter 40, §5B requires the Town Council to accept and authorize the expenditure of revenue sources that are deemed one-time revenue or take any other action relative thereto and

WHEREAS: The Town of Bridgewater has received a payment of \$270,553.79 from the Department of Corrections' FY 2020 budget earmarked for cities and towns hosting correctional facilities.

ORDERED: that the Town Council of Bridgewater, Massachusetts in Town Council assembled to vote to accept payment of \$270,553.79 into the Capital Stabilization Funds to appropriate for future Capital needs

Committee Referrals and Dispositions:

Referral(s)	Disposition(s)
<ul style="list-style-type: none">Budget & Finance CommitteeFinance Committee	<ul style="list-style-type: none">1/21/20:1/13/2020: Vote 6-0 recommend approval.



Bridgewater Town Council

In Town Council Tuesday, January 21, 2020

Council Petition: P-2020-003

Date Introduced: January 21, 2020

Amendments Adopted:

Date Adopted:

Date Effective:

Relative to: Petition P-2020-003

2020 Presidential Primary Election Warrant

ORDERED: That the Town Council of the Town of Bridgewater, Massachusetts, assembled accepts, as a matter of record, the attached 2020 Presidential Primary Election Warrant as provided by the Town Clerk.

Explanation: It is required that the Town Council accepts and approves the attached Warrant as a matter of record.

COMMONWEALTH OF MASSACHUSETTS
WILLIAM FRANCIS GALVIN
SECRETARY OF THE COMMONWEALTH
PRESIDENTIAL PRIMARY ELECTION WARRANT

Plymouth County SS.

To either of the Constables of the Town of Bridgewater:

GREETINGS:

In the name of the Commonwealth, you are hereby required to notify and warn the inhabitants of said town who are qualified to vote in Primaries to vote at

PRECINCTS 1, 2, 3, 4, 5, 6 & 7

BRIDGEWATER MITCHELL AT THE MIDDLE SCHOOL, 166 MOUNT PROSPECT STREET

on **TUESDAY, THE THIRD DAY OF MARCH, 2020**, from 7:00 A.M. to 8:00 P.M. for the following purpose:

To cast their votes in the Presidential Primaries for the candidates of political parties for the following offices:

PRESIDENTIAL PREFERENCE FOR THIS COMMONWEALTH
STATE COMMITTEE MAN FIRST PLYMOUTH & BRISTOL SENATORIAL DISTRICT
STATE COMMITTEE WOMAN FIRST PLYMOUTH & BRISTOL SENATORIAL DISTRICT
TOWN COMMITTEE TOWN OF BRIDGEWATER

Hereof fail not and make return of this warrant with your doings thereon at the time and place of said voting.

Given under our hands this _____ day of _____, 2020.

Town Council of Bridgewater

Posting: Academy Building, Senior Center & Bridgewater Public Library
Online viewing: www.bridgewaterma.org

_____, 2020.
Constable (month and day)

Warrant must be posted by February 18, 2020, (at least fourteen days prior to the March 3, 2020)



Bridgewater Town Council

In Town Council, Tuesday January 21, 2020

Council Resolution: R-FY20-005

Proposed Amendments
(B&F Committee
12/17/19)

Introduced By:	Councilors William Wood and Dennis Gallagher
Date Introduced:	November 5, 2019
First Reading:	November 5, 2019
Second Reading:	January 21, 2020
Amendments Adopted:	
Date Adopted:	
Effective Date:	

Resolution R-FY20-005

BRIDGEWATER'S FY 2021 BUDGET POLICY GUIDELINES

WHEREAS: A methodical and disciplined approach to the operating budget is warranted.

RESOLVED: Pursuant to establishing guidelines and priorities for the Town Manager to develop the Annual Budget, the Town Council of Bridgewater, Massachusetts in Town Council assembled vote to adopt the following Policy Guidelines for the Town Manager to use in creating the FY 2021 Budget:

The Town Council is adopting these budget policy guidelines pursuant to Section 6-1 of the Bridgewater Home Rule Charter. Based on these guidelines, the Town Manager will develop budgetary goals and the Town Budget for Fiscal Year 2021.

Introduction

The following financial principles set forth the framework for our overall fiscal planning and management of the Town of Bridgewater's resources and are designed to ensure the Town's sound financial condition, now and in the future.

Sound Financial Condition is defined as:

- Cash Solvency - the ability to pay bills in a timely fashion
- Budgetary Solvency - the ability to annually balance the budget
- Long Term Solvency - the ability to pay for future costs
- Service Level Solvency - the ability to provide needed and desired services
- Reserve Solvency – the ability to adapt and respond to economic conditions
- Bond Rating-AA

To this end we will adhere to the following financial policies.

Financial Policies and Guidelines:

The Town will adopt their Multi-Year forecast for fiscal years 2019-2023, prior to the submission of the FY Town Managers FY 2021 Budget. This will give the Town, a broader more forwarding looking perspective to better understand the budgetary cost drivers and our revenue capacity.

- Cost drivers outpacing our revenue capacity determines our ability to deliver town services into the future.
- Projecting forward allows us to foresee where a structural deficit may exist - structural deficit: where the towns cost drivers increase at a pace which exceeds our revenue growth.

These are a valuable component of sound long-term financial estimating practices.

The Town will maintain the historical data and a clear chronology of the budgeted to actual estimates and results. **The following guidelines will be applied in preparing the FY 2021 Budget.**

1. The town will avoid budgetary practices that balance current expenditures at the expense of meeting future year's expenses, **such as postponing maintenance and upkeep of our facilities and equipment.**
2. Recurring operating costs will be funded by recurring sources of revenue. In addition, to budget prudently and plan for contingencies the town sets the following **reserve objectives for FY 2021:**
 - a. **Unreserved Fund Balance** (free cash) for FY 2021 (07/01/2020) will be targeted at **1.751.25% of the 2021** operating budget and used only for one-time expenditures such as capital improvements, capital equipment, unexpected or extraordinary expenses such as unbudgeted snow and ice removal expenses and/or to meet the stabilization reserve policy objectives.
 - b. The Town will maintain a **Stabilization Fund** as its main financial reserve in the event of an emergency, unforeseen circumstances or an extraordinary need. It shall be the goal of the town to achieve and maintain a balance in the Stabilization Fund equal to **10% of its operating budget.**
3. **Revenue:** Our Revenue objectives will address the need for diversification and stabilization, revenue estimating, user fee methodology and taxes.
 - a. Revenue Estimating: the revenues will be estimated conservatively, using an objective analytical approach. The goal is to predict revenues as accurately as possible while erring on the side of caution, for FY 2021 we set the projected revenue surplus to be **1.751.25%** of the 2021 operating budget. Methodologies established that best fit the accuracy of forecasting, different methods for different revenue types: **Property Tax, Local Aid, Local Receipts, and Other Available Funds.**
4. **Expenditures:**
 - a. The budget should consider impact of fixed costs including health insurance, retirement, sick leave buyback, transportation, COLA adjustments/Contractual Step Increases, and other costs and should be treated on a consistent basis with all departments for comparison purposes. **These cost drivers must not outpace our projected revenue growth.**
 - b. Maintenance of Capital Assets: The Town will maintain capital assets and infrastructure at a sufficient level to protect the Town's investment, minimize future replacement and maintenance costs, and to continue service levels.

FY 2021 Town Manger’s Budget Objectives

1. Continue the Town’s efforts within all departments to obtain grant funding from federal, state, and other sources, including the implementation of internship programs.
2. Review cost implication of contracted services vs. staffing in various departments.
3. Continue to enhance the Town’s website and use other technologies as cost effective means for delivering information and services, increasing public awareness, and encouraging public feedback.
4. Submit a budget which maintains the Towns current service level & a budget which will meet the Town Managers service priorities.

Committee Referrals and Dispositions:

Referral(s)	Disposition(s)
<ul style="list-style-type: none">• Budget & Finance Committee	<ul style="list-style-type: none">• Meet 1/21/20. Will provide disposition to full Council.
<ul style="list-style-type: none">• Finance Committee	<ul style="list-style-type: none">• 1/13/20: Vote 6-0 recommend approval.



Bridgewater Town Council

In Town Council, Tuesday, January 21, 2020

Council Resolution: R-FY20-007

Introduced By: Councilor Dennis Gallagher
Date Introduced: January 7, 2020
First Reading: January 7, 2020
Second Reading: January 21, 2020
Amendments Adopted:
Date Adopted:
Effective Date:

Resolution R-FY20-007

AMEND SEPTEMBER 2020 TOWN COUNCIL MEETING DATE

WHEREAS: The Massachusetts State Primary Election date has been set for September 1, 2020, which is in direct conflict with a scheduled Regular Town Council meeting and;

WHEREAS: It is not advisable to hold a public meeting on the same date as an election;

RESOLVED: The first Regular Town Council meeting in September 2020 be amended to September 8, 2020 to be held in the Academy Building, Council Chambers, 66 Central Square, Bridgewater MA, beginning at 7:30 p.m., unless otherwise noted.

Committee Referrals and Dispositions:

Referral(s)	Disposition(s)
<ul style="list-style-type: none">This measure was not referred to any committee. This measure may be finally considered this evening as 14 days has elapsed per Section XVIII of the Council Rules & Procedures.	