BRIDGEWATER TOWN COUNCIL
Tuesday, April 23, 2019
7:30 p.m.
Academy Building
66 Central Square
Council Chamber, Room 203
Bridgewater MA

MEETING AGENDA

A. APPROVAL OF MINUTES FROM PREVIOUS MEETINGS
   a) March 23, 2019
   b) April 9, 2019

B. ANNOUNCEMENTS FROM THE PRESIDENT

C. PROCLAMATIONS

D. CITIZEN OPEN FORUM

E. APPOINTMENTS

F. HEARINGS
   a) 7:35 p.m.: Order O-FY19-052: Loan Order - For Upgrade of The Wastewater Treatment Facility
       At their meeting held 4/9/19, the Budget & Finance Committee voted 3-0 to recommend approval. The Finance Committee met 4/22/19. Their disposition will be provided upon receipt. This measure has been duly advertised in the Enterprise and on the Town’s website for a public hearing. This measure may be finally considered this evening upon conclusion of the hearing and receipt of Finance Committee disposition.
   b) 7:40 p.m.: Order O-FY19-053: Loan Order - Water Main Replacement
       At their meeting held 4/9/19, the Budget & Finance Committee voted 2-0 (Councillor Wood recused) to recommend approval. The Finance Committee met 4/22/19. Their disposition will be provided upon receipt. This measure has been duly advertised in the Enterprise and on the Town’s website for a public hearing. This measure may be finally considered this evening upon conclusion of the hearing and receipt of Finance Committee disposition.

G. LICENSE TRANSACTIONS

H. PRESENTATIONS

I. TOWN MANAGER’S REPORT

J. DISCUSSIONS

K. COMMITTEE REPORTS

L. LEGISLATION FOR ACTION
   a) Order O-FY19-054: Transfer Order - Sewer Reserve Special Purpose
       At their meeting held 4/9/19, the Budget & Finance Committee voted 3-0 to take no action. The Budget & Finance Committee and Finance Committee met 4/22/19. This measure may be finally considered this evening, pending dispositions from both committees.
   b) Order O-FY19-055: Acceptance of a Gift - Howard Foundation
       The Budget & Finance and Finance Committee met 4/22/19. This measure may be finally considered pending dispositions from both committees.

M. OLD BUSINESS
   a) Ordinance D-FY19-003: Zoning Ordinance - Amend Table of Uses - Cultivation, Manufacturing and Testing - Recreational Marijuana
       A duly noticed joint public hearing of the Community & Economic Development Committee was originally conducted and closed 1/16/19. Both committees postponed further discussion and vote. On 2/20/19, a joint meeting of the Community & Economic Development Committee was held to continue committee discussion and vote. At the conclusion of their discussion on 2/20/19, the Community & Economic Development Committee voted 2-1 to recommend adoption with proposed amendments and the Planning Board voted unanimously not to recommend. On 3/12/19, the Town Council voted additional amendments. The measure was referred to Community & Economic Development Committee and Planning Board for a joint hearing to consider the amended ordinance. A duly noticed joint public hearing was conducted and closed 4/17/19. At the conclusion of the hearing, the Community & Economic Development Committee voted 2-1 not to recommend the ordinance and the Planning Board also voted unanimously not to recommend. This measure requires advertising prior to being considered for adoption by the Town Council.
b) Ordinance D-FY19-005: Zoning Ordinance - Establish Special Permit Criteria - Cultivation, Manufacturing and Testing - Adult Use Marijuana
   A duly noticed joint public hearing of the Community & Economic Development Committee and Planning Board was conducted and closed on 4/17/19. At the conclusion of the hearing, the Community & Economic Development Committee voted 3-0 to recommend this ordinance and the Planning Board voted 4-0-1 to recommend. This measure requires advertising prior to being considered for adoption by the Town Council.

N. NEW BUSINESS
   a) Ordinance D-FY19-006: General Ordinance - Acceptance of MGL c. 44, s53 3/4 Concerning PEG Access & Cable Related Fund (Councilor Wood)
   b) Order O-FY19-056: Chapter 61B - Intent not to Exercise Right to Purchase Land (Town Manager)

O. CITIZEN COMMENTS

P. COUNCIL COMMENTS

Q. EXECUTIVE SESSION

R. ADJOURNMENT
Introduced By:    Town Manager  
Date Introduced   March 26, 2019  
First Reading:    March 26, 2019  
Second Reading:   April 23, 2019

Order O-FY19-052  

**LOAN ORDER - FOR UPGRADE OF THE WASTEWATER TREATMENT FACILITY**

**ORDERED, that, $32,000,000** is appropriated for the purpose of financing the design and construction of upgrades to the Town’s existing Wastewater Treatment Facility located at the end of Morris Avenue including without limitation all costs incidental or related thereto; that to meet this appropriation the Treasurer with the approval of the Town Manager is authorized to borrow $32,000,000 and issue bonds or notes therefore under Chapter 44 of the General Laws and/or Chapter 29C of the General Laws; that the Treasurer with the approval of the Town Manager is authorized to borrow all or a portion of such amount from the Massachusetts Clean Water Trust established pursuant to Chapter 29C; and in connection therewith to enter into a financing agreement and/or a security agreement with the Trust and otherwise to contract with the Trust and the Department of Environmental Protection with respect to such loan and for any federal or state aid available for the project or for the financing thereof; that the Town Manager is authorized to enter into a project regulatory agreement with the department of Environmental Protection, to expend all funds available for the project and to take any other action necessary or convenient to carry out the project. Any premium received upon the sale of any bonds or notes approved by this vote, less any such premium applied to the payment of the costs of issuance of such bonds or notes, may be applied to the payment of costs approved by this vote in accordance with M.G.L. c. 44, §20, thereby reducing the amount authorized to be borrowed to pay such costs by a like amount.

**Explanation:**

- This loan funds the rehabilitation work to the Town’s existing wastewater treatment facility and is required to modernize old systems and equipment, provide odor control, and upgrade the treatment process to meet new effluent discharge limits set by the EPA and Massachusetts DEP and as agreed to by the Town per an administrative consent order signed in 2018.

- Phase I work was funded with a $250,000 transfer from Reserve Capital for pre-design tasks, and was approved under Order O-FY19-008.

- This project is currently under review for approval for funding through the State Revolving Fund (SRF). Approval of the loan order is a precondition of SFR funding approval.

- $1.5M for Preliminary and Final Design will be funded through Sewer Reserve Funds
Committee Referrals and Dispositions:

<table>
<thead>
<tr>
<th>Referral(s)</th>
<th>Disposition(s)</th>
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<tbody>
<tr>
<td>• Budget &amp; Finance</td>
<td>• 4/9/19:</td>
</tr>
<tr>
<td>• Finance Committee</td>
<td>• Meet 4/8/19. Disposition will be provided upon receipt.</td>
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<tr>
<td>• This measure has been duly advertised in the</td>
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<tr>
<td>Enterprise and on the Town’s website for a public</td>
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<td>hearing and may be finally considered upon</td>
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<td>conclusion of the hearing.</td>
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Bridgewater Town Council

In Town Council, Tuesday, April 23, 2019

Council Order: O-FY19-053

<table>
<thead>
<tr>
<th>Introduced By:</th>
<th>Town Manager</th>
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<tbody>
<tr>
<td>Date Introduced</td>
<td>March 26, 2019</td>
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<tr>
<td>First Reading:</td>
<td>March 26, 2019</td>
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<td>Second Reading:</td>
<td>April 23, 2019</td>
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<tr>
<td>Amendments Adopted:</td>
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<tr>
<td>Third Reading:</td>
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<td>Date Adopted:</td>
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<td>Date Effective:</td>
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Order O-FY19-053

**LOAN ORDER - WATER MAIN REPLACEMENT**

ORDERED, that, **$500,000** is appropriated for the replacement of water mains; including without limitation all costs related thereto, that to meet this appropriation the Treasurer with the approval of the Town Manager is authorized to borrow $500,000 and issue bonds or notes therefore under Chapter 44, §8 or any other enabling legislation; that the Town Manager is authorized to contract for and expend any federal or state aid available for the project; and that the Town Manager is authorized to take any other action necessary or convenient to carry out this project. Any premium received upon the sale of any bonds or notes approved by this vote, less any such premium applied to the payment of the costs of issuance of such bonds or notes, may be applied to the payment of costs approved by this vote in accordance with Chapter 44, §20 of the General Laws, thereby reducing the amount authorized to be borrowed to pay such costs by a like amount.

Explanation:

**Hayward Street** water main is constructed of asbestos cement pipe and **Wall Street** water main is constructed of cast iron pipe. Both water mains were installed in the 1950s and have exceeded their useful life. Also, over the past several years we have been experiencing an increase in water main breaks. With anticipated road repaving scheduled for the spring of 2020, now is the time to replace additional aging pipe before the road is repaved as per Water Superintendent and Roadway Superintendent’s recommendations.

$1,200,000 was appropriated for this project under Order O-FY18-028 effective May 11, 2018. The additional $500,000 sought under this Order is due to an expansion in scope of the project to include additional construction, survey, design, engineering, construction contingencies and the budget for police details for the entire project.

**Committee Referrals and Dispositions:**

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<tr>
<td>• Budget &amp; Finance &lt;br&gt; • Finance Committee &lt;br&gt; • This measure has been duly advertised in the Enterprise and on the Town’s website for a public hearing and may be finally considered upon conclusion of the hearing.</td>
<td>• 4/9/19: &lt;br&gt; • Meet 4/8/19. Disposition will be provided upon receipt.</td>
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ROLL CALL VOTE – REQUIRES 2/3 OF FULL COUNCIL (6).
Bridgewater Town Council

In Town Council, Tuesday, April 23, 2019

Council Order: O-FY19-054

Order O-FY19-054

TRANSFER ORDER - SEWER RESERVE SPECIAL PURPOSE

ORDERED pursuant to Section 6-4 of the Town of Bridgewater Charter, that the Town Council of Bridgewater, Massachusetts in Town Council assembled vote to appropriate and transfer from below schedule Source of Funds to below schedule of Use of Funds:

<table>
<thead>
<tr>
<th>Source of Funds</th>
<th>Account No.</th>
<th>GL Account Description</th>
<th>Amount</th>
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<tbody>
<tr>
<td>SWR Reserved for Special Purpose</td>
<td>6100-358000</td>
<td>SWR Reserved Special Purpose</td>
<td>$50,441.57</td>
</tr>
<tr>
<td>Total:</td>
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<td>$50,441.57</td>
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<table>
<thead>
<tr>
<th>Use of Funds</th>
<th>Account No.</th>
<th>GL Account Description</th>
<th>Amount</th>
</tr>
</thead>
<tbody>
<tr>
<td>SwrReline CW 14-17</td>
<td>61125-530050</td>
<td>Contracted Services</td>
<td>$50,441.57</td>
</tr>
<tr>
<td>Total</td>
<td></td>
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<td>$50,441.57</td>
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**Explanation:** This transfer will close out Sewer Reline project by paying for the overages rather than financing it through the MWPAT.

**Committee Referrals and Dispositions:**

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<tbody>
<tr>
<td>• Budget &amp; Finance</td>
<td>• 4/9/19: Vote 3-0 take no action. Meet 4/22/19. Will provide disposition to full Council.</td>
</tr>
<tr>
<td>• Finance Committee</td>
<td>• Meet 4/22/19 – disposition will be provided upon receipt.</td>
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ROLL CALL VOTE – REQUIRES MAJORITY OF THOSE PRESENT AND VOTING.
Order O-FY19-055

ACCEPTANCE OF A GIFT - HOWARD FOUNDATION

WHEREAS: Massachusetts General Laws, Chapter 44, §53A, states as follows:
“An officer ... of any city or town ... may accept grants or gifts of funds from ... from the commonwealth ... or an agency thereof, ... and may expend such funds for the purposes of such grant or gift ... with the approval of the city manager and city council...;” and

WHEREAS: The Town of Bridgewater has received a financial gift from Home for Aged Men in the City of Brockton, also known as the Howard Foundation to be expended by the Office of Elder Affairs.

Now, therefore, in accordance with Chapter 44, §53A of the Massachusetts General Laws, the Town Council votes to take the following action:

ORDERED that the Town Council of Bridgewater, Massachusetts in Town Council assembled vote to accept the gift of $7,500.00 from the Home for Aged Men, also known as the Howard Foundation, to expend the gift in accordance with stated purpose thereof.

Explanation:
The Elder Affairs Director has requested and secured this additional funding assistance for senior programs. This foundation has continuously and generously supported various programs consistently over the last several years of which the Senior community is most grateful.

Committee Referrals and Dispositions:

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<tr>
<td>• Budget &amp; Finance Committee</td>
<td>• 4/22/19: Will provide disposition to full Council.</td>
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ROLL CALL VOTE – REQUIRES MAJORITY OF THOSE PRESENT AND VOTING.
Bridgewater Town Council

In Town Council, Tuesday, April 23, 2019

Council Ordinance: D-FY19-003

Introduced By:   Councilor Aisha Losche
Date Introduced:   November 27, 2018
First Reading:   November 27, 2018
Second Reading:    March 12, 2019
Third Reading:    April 23, 2019
Amendments Adopted:  March 12, 2019

ORDINANCE

Ordinance D-FY19-003

ZONING ORDINANCE – AMEND TABLE OF USES – CULTIVATION, MANUFACTURING AND TESTING OF RECREATIONAL MARIJUANA

ORDERED that pursuant to M.G.L., Chapter 40A, Section 5; the Town Council of the Town of Bridgewater, Massachusetts in Town Council assembled vote to amend the Bridgewater Zoning Bylaw, by amending Section 6.30 Table of Use Regulations by adding G. Industrial Wholesale and Transportation Uses, 10. Cultivation, Manufacturing and Testing of Recreational Marijuana.

G. Industrial Wholesale and Transportation Uses


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Explanation: The Zoning Table of Uses requires updating based upon the passage of D-FY18-005 Zoning Ordinance – Prohibiting the Retail Sale of Recreational Marijuana.

Committee Referrals and Dispositions:

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<td>• Community &amp; Economic Development Committee</td>
<td>• 1/16/19: Duly advertised joint public hearing conducted and closed. Discussions continued. 2/20/19 – CEDC voted 2-1 to recommend approval with proposed amendments. 4/17/19 – At the conclusion of a duly noticed joint public hearing, the CEDC voted 2-1 not to recommend approval.</td>
</tr>
<tr>
<td>• Planning Board</td>
<td>• 1/16/19: Duly advertised joint public hearing conducted and closed. Discussions continued. 2/20/19 – Planning Board voted unanimously not to recommend approval. The Planning Board provided their reasons in the attached letter.</td>
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NOT FOR ACTION – REQUIRES FURTHER ACTION.
4/17/19 – At the conclusion of a duly noticed joint public hearing, the Planning Board voted unanimously not to recommend.
Bridgewater Town Council
In Town Council, Tuesday, April 23, 2019
Council Ordinance: D-FY19-005

Council Ordinance: D-FY19-005

ZONING ORDINANCE – ESTABLISH SPECIAL PERMIT CRITERIA – CULTIVATION, MANUFACTURING AND TESTING – ADULT USE MARIJUANA

ORDERED, In accordance with MGL, Chapter 40A, Section 5, the Town Council of the Town of Bridgewater, vote to amend the Bridgewater Zoning Bylaw by establishing the following Special Permit criteria for allowable adult use marijuana.

Definitions

MARIJUANA: all parts of any plant of the genus Cannabis, not excepted below and whether growing or not; the seeds thereof; and resin extracted from any part of the plant; and every compound, manufacture, salt, derivative, mixture or preparation of the plant, its seeds or resin including tetrahydrocannabinol as defined in section 1 of chapter 94C; provided, however, that “marijuana” shall not include: (i) the mature stalks of the plant, fiber produced from the stalks, oil, or cake made from the seeds of the plant, any other compound, manufacture, salt, derivative, mixture or preparation of the mature stalks, fiber, oil or cake made from the seeds of the plant or the sterilized seed of the plant that is incapable of germination; (ii) hemp; or (iii) the weight of any other ingredient combined with marijuana to prepare topical or oral administrations, food, drink or other products.

MARIJUANA ESTABLISHMENT: a marijuana cultivator, marijuana testing facility, marijuana product manufacturer.

MARIJUANA CULTIVATOR: an entity licensed to cultivate, process and package marijuana, to deliver marijuana to Marijuana Establishments and to transfer marijuana to other Marijuana Establishments, but not to consumers.

MARIJUANA TESTING FACILITY: a laboratory that is licensed by the Cannabis Control Commission and is: (i) accredited to the most current International Organization for Standardization 17025 by a third-party accrediting body that is a signatory to the International Laboratory Accreditation Accrediting Cooperation mutual recognition arrangement or that is otherwise approved by the Cannabis Control Commission; (ii) independent financially from any medical marijuana treatment center or any licensee or marijuana establishment for which it conducts a test: and (iii) qualified to test marijuana in compliance with 935 CMR 500.160 and M.G.L. c. 94C, § 34.
MARIJUANA PRODUCT MANUFACTURER: an entity licensed to obtain, manufacture, process and package marijuana and marijuana products, to deliver marijuana and marijuana products to Marijuana Establishments and to transfer marijuana and marijuana products to other Marijuana Establishments, but not to consumers.

MARIJUANA PRODUCTS: products that have been manufactured and contain marijuana or an extract from marijuana, including concentrated forms of marijuana and products composed of marijuana and other ingredients that are intended for use or consumption, including edible products, beverages, topical products, ointments, oils and tinctures.

Administration

Special Permit Granting Authority (SPGA) shall be the Planning Board.

Use Regulations

1. No special permit shall be granted for any Marijuana Establishment sited within a radius of five hundred feet of a public or private, primary or secondary school, licensed daycare center, public library, public park or playground. The 500 foot distance under this section shall be measured in a straight line from the nearest point of the facility in question to the nearest point of the proposed Marijuana Establishment. Each applicant for a special permit under this section shall submit a plan signed by a licensed surveyor, depicting compliance with the linear distance requirements set forth herein.

2. All aspects of a Marijuana Establishment relative to the cultivation, possession, processing, distribution, dispensing or administration of marijuana, marijuana products, or related supplies must take place at a fixed location within a fully enclosed building and shall not be visible from the exterior of the building. A Marijuana Establishment shall not be located in a trailer, storage freight container, motor vehicle or other similar movable enclosure.

3. No outside storage of marijuana, marijuana products, or related supplies is permitted.

4. The Marijuana Establishment shall provide an odor control plan that provides for proper and adequate ventilation at such facilities in such a manner so as to prevent pesticides, insecticides or other chemicals used in the cultivation or processing of marijuana or marijuana related products from being dispersed or released outside the facilities. All resulting odors, smoke, vapor, fumes, gases and particulate matter from marijuana or its processing or cultivation shall be effectively confined to the premises or so disposed of so as to avoid any air pollution.

5. The Marijuana Establishment shall provide for adequate and proper security at the premises so as to avoid, deter and prevent illegal activities from taking place upon or about the applicant’s premises.

6. No marijuana or marijuana product shall be smoked, eaten or otherwise consumed or ingested on the premises. All Marijuana Establishments permitted under this section shall comply with all state and local laws, rules and regulations governing the smoking of tobacco.

Dimensional Requirements

1. A Marijuana Establishment shall comply with the dimensional controls set forth in the Town of Bridgewater Zoning By-laws.

Abandonment or Discontinuance of Use

1. A special permit grant under this section shall lapse if not exercised within one year of issuance.
2. A Marijuana Establishment shall be required to remove all materials, plants, equipment and other paraphernalia within ninety days of ceasing operations or immediately following revocation of its license issued by the Cannabis Control Commission.

3. The SPGA may require the Marijuana Establishment to post a bond or other resources held in an escrow account in an amount sufficient to adequately support the dismantling and winding down of the Marijuana Establishment.

Special Permit Approval Criteria

1. After notice and public hearing, and after due consideration of the evidence submitted, including the reports and recommendations of other Town departments, the SPGA, may grant such a special permit provided that it finds that:

   a) The Marijuana Establishment does not derogate from the purposes and intent of this Section and the Zoning Ordinance.

   b) The application information submitted is adequate for the SPGA to consider approving the special permit request.

   c) The proposed establishment is designed to minimize any adverse impacts on abutting properties.

   d) The security plan provides sufficient assurance that adequate security controls have been implemented to ensure the protection of the public health and safety during hours of operation and that any marijuana or marijuana related products are adequately secured on-site or via delivery.

   e) The odor control plan proposed adequately provides for the ongoing safe operation of the establishment and minimizes any adverse impacts to abutting properties from odor-emitting activities to be conducted on-site.

   f) The proposed design and operation of the Marijuana Establishment will meet the requirements of this Section.

Application Requirements

All applicants are encouraged to contact the Community and Economic Development Director to schedule a pre-application meeting.

In addition to all the application requirements related to special permits the applicant shall include the following at the time of application:

1) Copies of all licenses, permits and documentation demonstrating application status, registration or licensure by the Commonwealth of Massachusetts Cannabis Control Commission.

2) A security plan showing the arrangement of pedestrian circulation and access to the public points of entry to the premises from the nearest public or private street or off-street parking area. The security plan shall detail how the property will be monitored so as to avoid, deter and prevent illegal activities from taking place upon or about the applicant’s premises and shall show the location of any walkway structures, lighting, gates, fencing and landscaping.

3) A list of all managers, officers, directors, persons or entities having direct or indirect authority over the management, policies, security operations or cultivation operations of the Marijuana Establishment.
4) A list of all persons or entities contributing 10% or more of the initial capital to operate the Marijuana Establishment, including capital in the form of land or buildings.

5) Proof that the Marijuana Establishment is registered to do business in the Commonwealth of Massachusetts as a domestic business corporation or another domestic business entity in compliance with 935 CMR 500 and is in good standing with the Secretary of the Commonwealth and Department of Revenue.

6) Documentation of a bond or other resources held in an escrow account in an amount sufficient to adequately support the dismantling or winding down of the Marijuana Establishment, if required.

7) An odor control plan detailing the specific odor-emitting activities or processes to be conducted on-site, the source of those odors, the locations from which they are emitted from the facility, the frequency of such odor-emitting activities, and the administrative and engineering controls that will be implemented to control such odors, including maintenance of such controls.

8) An applicant who is not the property owner shall submit evidence in the form of a deed, an executed lease or valid purchase and sale agreement documenting the applicant’s contingent property interest and legal right to operate a Marijuana Establishment at the property.

Explanation:

*Adoption of this ordinance will establish special permit criteria for cultivation, manufacturing and testing of adult use marijuana.*

**Committee Referrals and Dispositions:**

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<td>• Community &amp; Economic Development Committee&lt;br&gt; • Planning Board</td>
<td>• 4/17/19: At the conclusion of a duly noticed joint public hearing, the CEDC voted 3-0 to recommend acceptance.&lt;br&gt; • 4/17/19: At the conclusion of a duly noticed joint public hearing, the Planning Board voted 4-0-1 to recommend.</td>
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<td>• This measure requires advertising prior to being finally considered.</td>
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Ordinance D-FY19-006

**ACCEPTANCE OF MGL c.44, s53 F ¾ Concerning PEG ACCESS & CABLE RELATED FUND**

ORDERED that the pursuant to Article II, Section 2-6 of the Bridgewater Town Charter, the Town Council accept the provisions of MGL c.44 Section 53F ¾ and further authorize the Town Manager to carry out the provisions contained therein including the creation of a “Receipts Reserved for Appropriation” Fund to reserve the franchise fees and other cable related revenues for appropriation to support PEG access services, monitor compliance with the franchise agreement or prepare for license renewal.

**Explanation:** Due to the Municipal Modernization Act, the DLS Bureau of Accounts recommends that this new section is the most appropriate method to account for these revenues.

**Committee Referrals and Dispositions:**

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ORDERED: That pursuant to MGL Chapter 61B, Section 94 the Town Council of Bridgewater, Massachusetts in Town Council assembled vote not to exercise the right to purchase a Portion (3.29 ± acres) of land shown as Lot 39 on Map 111 “Parcel ID No. 111-39”.

Explanation:
Pending sound recommendations by appropriate Boards and Committees, the Town does not seek to exercise its right under MGL 61B, Chapter 94 to purchase the land.

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